

# ECONOMIC COSTS OF THE SHUTDOWN

#### **Political Stalemate**





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### **Economic Drag**





Kevin Hassett, CEA Chairman (Photo: White House)

- Many analysts expect the impasse to shave growth off U.S. economy, though exact estimates vary
  - White House Council of Economic Advisers:
    - For every week the shutdown lasts, quarterly economic growth will be reduced by **0.13** percentage points (1.56 for 12-wks)
  - Mark Zandi, Moody Chief Economist
    - If shutdown lasts to end of first quarter, the economy could lose 0.5 percent
  - Bloomberg survey of 30 analysts:
    - The economic growth would be cut by .25 percent if shutdown extends into February, according to median survey response

#### **Indirect Consequences**



- Limited staff at federal agencies translates into reduced services for businesses, households
  - Government employees work without pay to process tax returns, ensure security at airports
  - SBA stopped originating new loans
  - SEC: Issued order on January 16<sup>th</sup> staying all pending administrative proceedings
    - With limited staff, agency says it can respond to emergency situations
  - Farmers have been unable to receive aid payments intended to alleviate pain caused by trade conflicts
    - USDA temporarily reopened a portion of Farm Service Agency (FSA) offices to handle existing farm loans and tax documents



#### **Local Impacts**





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- Federal employees are going without pay, struggling to cover bills and cutting back on spending
  - About 250,000 federal employees and contractors are impacted by shutdown live in D.C. region
  - Washington D.C.'s Metro: \$400,000 a day lost due to reduced ridership and parking revenue
- Super Bowl impact?
  - Shutdown disrupting planning for the anticipated increase in air traffic arriving at Atlanta; shortage of TSA agents already affecting city's international airport
  - Homeland security agencies involved in coordinating security for game also impacted by shutdown

#### **Past Shutdown Impacts**



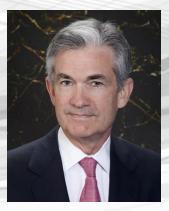
- Two shutdowns that occurred in late 1995 and early 1996 cost \$1.4
  billion (Office of Management and Budget estimate)
  - About three-quarters of cost was back pay for workers
- Roy T. Meyers, Professor of Political Science, University of Maryland, asked whether OMB estimate was low:
  - Does not capture potential costs from delayed IRS revenue collections
  - Delays in citizens enrolling for benefits
- OMB estimated \$2 billion in payroll costs from 2013 shutdown, and up to \$6 billion in lost economic output

Sources: Congressional Research Services, Prof. Meyers, Washington Post, Pew Research

#### **Policy Reactions**



- Trump signed a bill guaranteeing employees will receive back pay once the shutdown is over
  - The measure doesn't cover federal contractors (Source: The Week)
- □ What does the Federal Reserve do?
  - Will Chairman Jerome Powell increase rates at a slower pace, to offset shutdown's negative implications?



Chairman Powell (Photo: Federal Reserve)

#### **Model Assumptions**



- □ Federal Workers: Deferred Consumption Effect
  - 420,000 Federal employees work without pay
  - 380,000 Federal employees are furloughed
  - All Federal workers get back pay
- □ Assumptions:
  - 3 month shutdown (pessimistic)
  - 800,000 x \$5,000/month = 4 billion/month
  - 20% Consumption deferred (0.8 billion/month)
  - Consumption Reduced Across All Categories
  - 1/6 of effect in D.C. metro area

# Furloughed Employees: Lost Productivity



- 380,000 workers furloughed; loss in productivity for the services they provide
- Assume that the productivity is equal to compensation; only direct effect (no multiplier)
- $\square$  380,000 x 5,000/month = 5.7 billion/quarter

#### **Contractors**



- 7.5 billion/month (245/day from Bloomberg estimate)
- □ Assumed 10% decrease in lower Federal spending
- □ Assumed 1/6 to DC MSA

## Summary - Quarterly Shutdown REMI



<b>Quarterly Effects</b>	U.S. Total	D.C. Region
Federal Workers	-\$4.475 billion GDP (- 0.084%)	-0.3075 billion GDP (-0.220%)
Contractors	- \$3.9245 billion GD (-0.073%)	P -0.394 billion GDP (-0.282%)
Loss in productivi (Federal workers)	-17.1 billion GDP (-0.32%)	-2.850 billion (-2.04%)
Deferred consumption total	-8.39 billion GDP (-0.157%)	-3.496 billion (-0.502%)
Grand Total	-25.49 (-0.477%)	-6.346 billion (-2.542%)

#### **Conclusions**



- Consumption effect relatively small
- Loss of Government services—difficult to measure,
  but more significant
- Risk of longer term shutdown—e.g. a 20% drop in air transportation would cost U.S. 120,000 jobs and 16 billion (annual) GDP