

THE BUY AMERICAN ACT: MODELING POLICY UNDER THE BIDEN ADMINISTRATION

The Agenda



- □ What is REMI?
- □ Framing the issue
- □ Possible economic outcomes
- Assumptions and methodology
- □ Live PI+ demo

Who We Are



- Regional Economic Models, Inc. (REMI) was founded in 1980 on a transformative idea: government decision-makers should test the economic effects of their policies before they're implemented. We are the nation's leader in dynamic local, state and national policy modeling.
- Our team of research economists and software developers are dedicated to continued model innovation.

What is the Buy American Act? REMI



- □ January 25th, 2021
- Restrictions on what goods the federal government can purchase
- □ Price preference law- not a mandate to buy domestic goods1,2
 - Waivers and exceptions³
 - Public interest
 - Trade Agreements
 - Unavailability
 - Cost

Key Changes in the 2021 Executive Order⁴



| | U.S. Origin Parts or Materials (Supplies) | U.S. Origin Parts or Materials (Construction) | Commercially Available Off The Shelf (COTS) Items |
|--|--|---|--|
| End Products Made Wholly or Predominantly of Iron or Steel (or Both) | Increasing from ≥ 50% to ≥ 95% | Increasing from ≥ 50% to ≥ 95% | Domestic content requirements not waived for iron and steel end products, except for fasteners |
| Other End Products | Increasing from ≥ 50% to ≥ 55% | Increasing from ≥ 50% to ≥ 55% | Domestic content requirements waived for COTS items |
| Domestic Item Price Preference | Increasing from 6% to 20% (large businesses) and 12% to 30% (small businesses) | Increasing from 6% to 20% | Increasing from 6% to 20% (large businesses) and 12% to 30% (small businesses) |

The History Behind Buy American⁵



- □ 1933: Buy American Act signed by Herbert Hoover
- 1982: Buy America Act targeted road/rail transportation
- 2017, 2019: President Trump executive orders to strengthen "buy and hire American"^{6, 7, 8, 9}
- □ 2021: President Biden renews through EO

Economic Implications



- A rise in domestic manufacturing as well as a possible reshoring effect within some industries
- An increase in government spending due to higher acceptable preferential rates
- Shifting away from imports and the economic trade-off that accompanies this shift
- Caveat: 97% of government purchases, by cost, are already American-made¹⁰



PI+ MODEL DEMO

Model Methodology

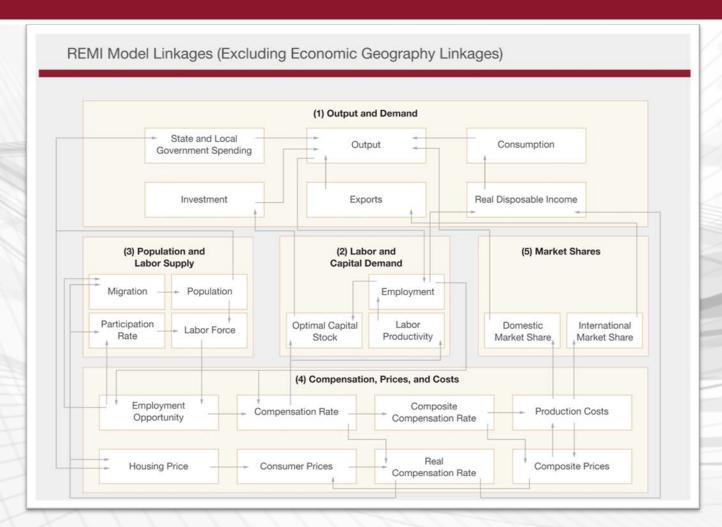


General Equilibrium
Input-Output
Econometrics
Economic Geography

Integrated REMI economic modelling approach

Model Structure





Variables and Assumptions



- National PI+ model with 8 BEA regions and 160 industries
- Regional Purchase Coefficient (RPC): how much of a region's consumption is self-supplied
- (1-RPC) x Government Demand: how much government demand of an industry is met outside the region
- Optimistic scenario: 100% of government imports shift to domestic sales
- Pessimistic scenario: 50% of government imports shift to domestic sales (iron and steel are still 100% shift)
- **2**021-2030

Conclusion



- Distinct gains in employment and GDP
 - But with maybe unrealistic scenarios
- □ Price difference: big or small?
- □ Increased government spending, administration
- Other costs: diplomatic, retaliatory

Citations



- "Executive Order on Ensuring the Future Is Made in All of America by All of America's Workers." *The White House,* The United States Government, 25 Jan. 2021, www.whitehouse.gov/briefing-room/presidential-actions/2021/01/25/executive-order-on-ensuring-the-future-is-made-in-all-of-america-by-all-of-americas-workers/.
- 2. Rapoza, Kenneth. "Reshoring Pharmaceutical Production: Are Buy America Laws Enough?" *CPA*, 3 Sept. 2020, https://www.prosperousamerica.org/reshoring pharmaceutical production are buy america laws enough
- 3. Cooper, Jason. "Legislative Analysis: History of Buy American Legislation from 1933 to Today." *CPA*, 5 Jan. 2017, www.prosperousamerica.org/ legislative analysis history of buy american legislation from 1933 to today.
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- 5. Cooper, "Legislative Analysis"
- 6. "Buy American and Hire American." *Federal Register*, 21 Apr. 2017, <u>www.federalregister.gov/documents/2017/04/21/2017-08311/buy-american-and-hire-american</u>.
- ^{7.} "Buy American and Hire American: Putting American Workers First." *USCIS*, 8 Feb. 2021, <u>www.uscis.gov/archive/buy-american-and-hire-american-putting-american-workers-first</u>.
- "Maximizing Use of American-Made Goods, Products, and Materials." Federal Register, 18 July 2019, www.federalregister.gov/documents/2019/07/18/2019-15449/maximizing-use-of-american-made-goods-products-and-materials.
- 9. "Strengthening Buy-American Preferences for Infrastructure Projects." *Federal Register*, 5 Feb. 2019, www.federalregister.gov/documents/2019/02/05/2019-01426/strengthening-buy-american-preferences-for-infrastructure-projects.
- Murphy, John. "Q&A On 'Buy American' Policies." *U.S. Chamber of Commerce*, U.S. Chamber of Commerce, 25 Jan. 2021, www.uschamber.com/issue-brief/qa-buy-american-policies.

Q & A



Questions

- Our next webinar, "Efficiency & Resilience in Economic Models: Resilience Analytics in Post-COVID Societies," will be held February 11, 2021 at 2pm (EST)
- If you have further questions or interest in a model demonstration, please contact us at <u>julia.wacker@remi.com</u> or <u>carson.poling@remi.com</u>